

Finance and Resources Committee

10am, Thursday, 26 November 2015

Extension of Mental Health and Wellbeing Preventative Services Contract

Item number	7.11
Report number	
Executive/routine	
Wards	All

Executive Summary

The purpose of this report is to request agreement from Committee to extend the mental health and wellbeing service contracts listed at Appendix 1 from 1 April 2016 for a period of up to one year. This will enable further collaborative work to be carried out between the Council and NHS Lothian, service users, carers, localities and other interested partners.

Links

Coalition pledges	P30 , P43
Council outcomes	CO10 , CO11 , CO12 , CO13 , CO14
Single Outcome Agreement	SO1 , SO2

Name of report

1. Recommendations

- 1.1 To agree the extension of the contracts listed at Appendix 1 for a period of up to one year from 1 April 2016
- 1.2 To note the extension is conditional upon the achievement of a 5% saving (£87,964) on the contract values shown at Appendix 1 for 2016/17.

2. Background

- 2.1 The Council and NHS Lothian commission a number of different types of mental health and wellbeing services, which respond to differing levels of need. The services break down into two main types: preventative services and care and support.
- 2.2 The continued implementation of the joint strategy 'A Sense of Belonging' requires that these services be accessible to people to promote wellbeing and enable greater social inclusion. A recent public consultation exercise confirmed the needs and wishes of stakeholders in terms of priorities for service development and improvement.
- 2.3 The consultation confirmed people want: good information about access to services and the supports available - preferably through one door; local and person centred services; agencies that plan services with people who use them and deliver them in an integrated way; and services that assist people in their recovery, promote wellbeing and challenge stigma.
- 2.4 Committee is asked to note that savings of £132,144 on mental health and wellbeing services have already been achieved for 2015/16.

3. Main report

- 3.1 In 2011, the Council endorsed 'A Sense of Belonging', the joint strategy for improving the mental health and wellbeing of Lothian's population for the period 2011-2016. In 2012, the Council approved contracts to providers of mental health and wellbeing services in support of this strategy, initially for a period of three years.
- 3.2 Legislation mandating the integration of health and social care requires that the future provision of mental health and wellbeing services is addressed by the new Integration Joint Board in its strategic plan for 2016-2019. Consultation on the

draft of this plan concluded on 31 October. Pending publication of the final version later this year, the Council agreed the extension of the contracts for currently commissioned mental health and wellbeing preventative services to 31 March 2016 at Committee on 13 May 2015. It is recommended that a further 12 months' extension of contracts be granted to support the redesign and procurement exercise, which will lead to improved service delivery and outcomes for people.

- 3.3 This request is made on the basis that the varying health and wellbeing of key participants, and the challenge many face in participating in co-production activity, has meant it has proved impractical to complete the co-production process within the timescale previously indicated to Committee.
- 3.4 The draft strategic plan for the Integration Joint Board states: "At the heart of our plan is the development of a new relationship between citizens and communities, our services and staff, and the main other organisations who contribute to encouraging, supporting and maintaining the health and wellbeing of people who live in our city. We want to ensure that people are supported to live as independently as possible and enabled to look after themselves, but also access the right care and support when needed".
- 3.5 The move to locality working will provide the opportunity to bring commissioning of most mental health services closer to the people and the area of the city in which they live.
- 3.6 There is a need for effective, efficient, outcome focused services to be commissioned in line with the requirements of procurement legislation.
- 3.7 In light of current and projected financial pressures, there is a need to achieve savings on all commissioned services.
- 3.8 An extension to current contracts is required to develop the collaborative partnership; to deliver a service specification that will build on conversations had to date; and take into consideration the outcome of the Edinburgh Health and Social Care Partnership - Draft Strategic Plan Consultation.
- 3.9 The table below outlines the activity and timescale around co-producing mental health and wellbeing services in accordance with the Council's Cooperative Capital approach and procurement legislation.

Partnership Plan	Date
Development of Specification	November 2015 - January 2016
Set out what we plan to purchase	February 2016 - March 2016
Report to update Health and Social Care committee (if required)	March 2016

Procurement	April - October 2017
Transition - Implementation	November 2016 - February 2017
Contract Award Recommendations	March - April 2017

4. Measures of success

- 4.1 The extension of contracts will deliver continuity and support for the people who use these services.
- 4.2 The development of a collaborative partnership will redesign and deliver services to improve local access to services in areas of high deprivation and inequality.
- 4.3 Services will be improved through implemented changes required as identified through the service specification and procurement process.
- 4.4 People having improved access to services they need, when and where they need them.

5. Financial impact

- 5.1 The current value of the individual contracts to be extended is shown at Appendix 1. The total value of these is £1,759,284.
- 5.2 Subject to Committee's decision, commissioners will agree savings with contracted organisations, equivalent to 5% (£87,964) of the total contract cost for the 2016/17 year.

6. Risk, policy, compliance and governance impact

- 6.1 The implementation of the plan and resulting savings will be overseen by the Edinburgh Mental Health Joint Planning Forum. This is a collaborative partnership group, including senior managers from the Council and NHS Lothian, with representation from service users and carers who are supported by independent advocacy and third sector organisations.
- 6.2 Not extending contracts risks leaving a significant population of vulnerable people unable to access services, which will have a significant impact on their overall health and wellbeing.
- 6.3 There is a risk of challenge from providers who may feel unfairly excluded from consideration. However, these contracts are considered 'Part B services', which means the full application of the EU procurement rules does not apply. This limited application is in recognition that such services are considered by EU law to be of less interest to economic operators from other member states, and as

such, the risk of any successful legal challenge is lower. The changes in legislation from early 2016 will require these services to be advertised in Europe.

- 6.4 There is a risk, should the waiver be agreed, and that best value is not demonstrated in line with Council Contract Standing Orders. This issue is partly mitigated by seeking further reductions in the costs associated with the delivery of these services as referred to in the Finance section of the report.

7. Equalities impact

- 7.1 Delivery of the plan will contribute to the Council's and partners' legal responsibilities as defined in the Equality Act (2010) public sector equality duty. This contributes to advancing equality of opportunity for people with mental health issues by ensuring they can receive person-centred services that support them to overcome stigma.

8. Sustainability impact

- 8.1 The duties of the Climate Change (Scotland) Act 2009 have been considered in respect of this report. Implementation of the plan does not contradict our duties as a public body under this legislation.

9. Consultation and engagement

- 9.1 The report's recommendations have been discussed with, and where appropriate, notified to the provider organisations listed in Appendix 1.

10. Background reading/external references

- 10.1 Finance and Resources Committee, 13.05.15, Award and Extension of Health and Social Care Contracts.

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11. Links

Coalition pledges	P30 - Continue to maintain a sound financial position including long - term financial planning P43 - Invest in healthy living and fitness advice for those in need
Council outcomes	CO10 - Improved health and reduced inequalities CO11 - Preventative and personalised support in place CO12 - Edinburgh's carers are supported CO13 - People are supported to live at home CO14 - Communities have the capacity to help support people
Single Outcome Agreement	SO1 - Edinburgh's Economy Delivers increased investment, jobs and opportunities for all SO2 - Edinburgh's citizens experience improved health and wellbeing, with reduced inequalities in health

Appendix 1

Service name	H&SC 2015/16
Barony Contact Point	£158,203
Health in Mind	£389,961
Legal Services Agency	£53,318
Link In Craigmillar	£130,407
Link Up	£60,691
Living Well North Edinburgh	£73,963
North East Edinburgh Counselling Service	£62,249
Penumbra Crisis Centre	£199,500
Pilton Community Health Project	£51,804
Saheliya	£143,364
SAMH Redhall Walled Garden	£180,736
Support In Mind The Stafford Centre	£170,539
Penumbra Self Harm Project	£84,500
	£1,759,235
5% of 2015/16 commitment	£87,961
2016/17 value	£1,671,274